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Internal Documents Show San Diego Unified School District's Union-Only Construction Program Costing Taxpayers Millions of Dollars

In documents obtained from the San Diego Unified School District's Facilities Department, the construction industry has found that the District's union-only Project Stabilization Agreement (PSA) for construction projects financed by the \$2.1 Billion Proposition S bond measure has been a dismal failure. The document, prepared at the request of the firm hired by the District to "conduct a study of the impact and effect of the Projects Stabilization Agreement (PSA)," covers the bidding results of all construction projects bid utilizing Proposition S funding since its inception in 2009.

The PSA was negotiated between the San Diego Building and Construction Trades Council and the District in 2009. The first project imposing the terms of the PSA was bid in February 2010. Ten Proposition S projects were bid in 2009 before the PSA was implemented, and six other projects were bid in 2010 and 2011 that were not covered by the terms of the PSA. 17 projects were bid under the terms of the PSA in 2010 and 2011.

One of the documents, "Proposition S Construction Contracts Bidding Review," shows that on average the District is paying a 21.9% premium for projects bid under the union-only terms of the PSA. This 21.9% premium amounts to approximately \$16 million in additional construction costs that the District has incurred in the two years in which they have imposed the union-only condition on the projects. The document shows that while PSA project bids were 9.7% under the District's budget, the projects bid without the imposition of the union-only PSA were 31.6% under budget...a 21.9% difference. If this trend continues, the imposition of the union-only PSA could cost taxpayers over \$200 million in unnecessary construction costs.

Jim Ryan, Executive Vice President of the Associated General Contractors of America, San Diego Chapter, Inc., stated that "the reason for the 21.9% premium is obvious. On the union-only Prop S PSA projects, the District has only been able to interest an average of 5 responsive general contractor bidders, compared to 10 responsive general contractor bidders on Proposition S projects in which the PSA was not a condition of the contract. General contractors also tell us that the union-only PSA projects receive only about 50% of the subcontractor bids that the non PSA projects receive. When there are more bidders, the District receives better construction bids. It's that simple."

Scott Crosby, CEO of the Associated Builders and Contractors, San Diego Chapter, noted that "the District has also spent several hundred thousand dollars to administer the PSA. This includes additional staff to administer the numerous grievances and jurisdictional disputes on the union-only PSA projects, pay consultants to conduct seminars to explain the complex provision of the PSA to the industry, and market the bid opportunities to contractors in areas throughout the Southwest. These expenses were incurred because the local contractors have shown little interest in bidding the union-only PSA projects."

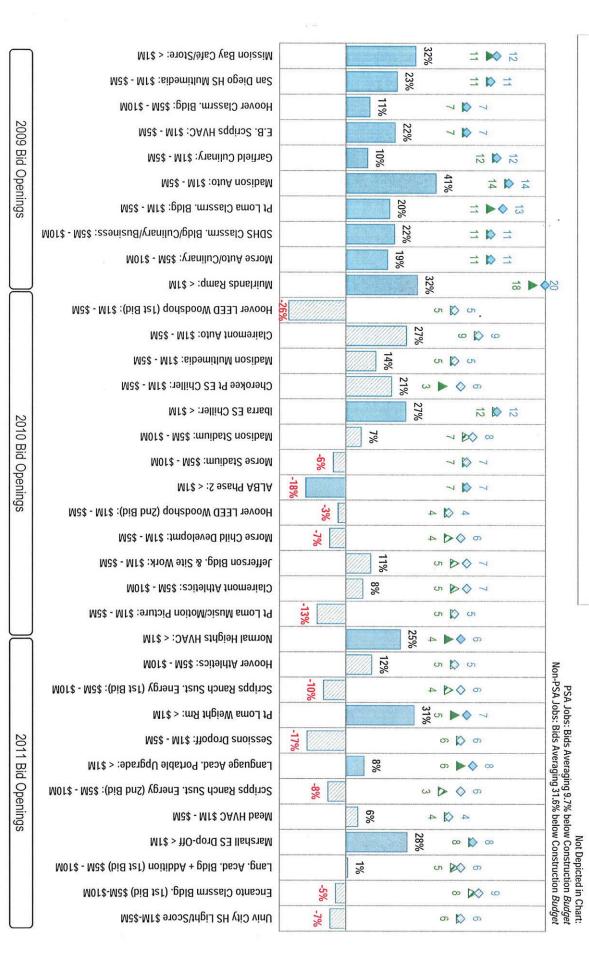
Another failure of the union-only PSA relates to local workers. The Building Trades promised that 70% of the craft workers would be residents of the San Diego Unified School District. As of December 1, 2011, only 40% of the craft workers working on the projects reside in the District.

The District will hold a "closed to the public" news conference Friday, December 9 to detail the results of a study by Rea & Parker Research, which was commissioned by the District's Board of Trustees at the cost of \$71,825.

The news conference will be held at Hoover High School's Woodshop Building, which was the first Proposition S project bid under the union-only terms of the PSA. The project had to be bid twice. Only five bidders bid the first time, and the low bidder from Stanton, California was 35% over the District's budget. All bids were rejected, and the District rebid the same project. This time there were only four bidders, and the low bid was about 26% over budget. A comparable project was bid about the same time by another school district that does not impose a union-only PSA on its projects. 17 bids were received, and the low bid was about 25% under budget.

Attachments: Proposition S Construction Contracts Bidding Review Project Specific Budget/Estimates/Bids

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= Final Cost Estimate vs. Low Bid (Positive % = Bid < Estimate; Negative % = Bid > Estimate) = # of Responsive Bidders [Note: PSA Contracts in Stripes]

= # of Bidders

San Diego Unified School District - Proposition S (Construction Contracts Bidding Review)

PSA Jobs: Bids Averaging 1% below Estimate Non-PSA Jobs: Bids Averaging 21.2% below Estimate

PSA Jobs: Averaging 6 Bidders (5 Responsive)
Non-PSA Jobs: Averaging 10 Bidders (10 Responsive) SUMMARY:



	\neg		Constructio	Construction Budget/Estimate/Bidding	mate/Bidd	ing					Appros	red Change Ora	Approved Change Order/Allowance S Data	Data			Other Data	4	Schedu	Schedule Summary Data	a	
Project Name P (Abbreviated)	, ¥1,	PLA? Construction Budget	Estimate at time of DSA Submittal	Final Cast Estimate prior to Bidding	Board Award Contract Value	t of ders	≓of Worki Responsive Place Bidders (WIP)	Work in Place (WIP)	Contractor	Status	# of App'd COs (excluding Allowance Credits)	Approved S with Allowonce Credits	App'd Sw/o , Allowance U	Allowances Used To Date	Invoiced to Date (prior to Retention)	# of RFI Iterations in CM13	# of ASI Iterations in CM13	# of NCRs/Deviation Notices	Original Substantial Completion Bate	(M's Farecast for Actual Substantial Campletian Bate	Forecast vs. Original Completion Date	Note(s)
ALSA Phs 2	8	982,128	792,425	843,297	994,775	7	7	100%	E	Complete	00	(7,971)	49,867	15,162	986,894	63	1	-	Sat 12.11.10	Fri 12.17.10	4	
hiller	Yes	000,000,1	1,292,502	1,256,332	1,041,255	6	ري	100%	Amisi	Camplete - Substantial		16,182	16,182	45,980	991,235	39	~	-	Tue 9.7.10	Thu 5.12.11	-247	
Š	Yes	7,832,371	8,310,900	6,582,303	6,075,150	7	5	90%	Triton	In Construction	40	270,964	270,964	210,800	5,111,245	200	22	0	Tue II.I.II	Tue !] .] .]]	0	
-	-	4,027,900	2,590,000	3,518,496	2,605,500	9	9	87%	Straight Line	in Construction	36	173,376	173,376	144.341	2,290,202	185	17	6	Wed 5.4.11	Sun 10.36.11	-179	
		2,173,359	2,000,000	2,300,000	1,789,324	7	7	100%	Boy Air	Complete	2)	(286,626)	(86,626)		1,502,699	35	0	4	Tue 9.1.09	Mon 12.14.09	-104	
artield Culinary		2,738,000	1,709,234	2,212,989	1,995,000	12	12	100%	MA Stevens	Complete	8	(43,247)	(830)	109,583	1,951,753	70	5	0	Fri 3.19.10	Tue 3.30.10	-11	
-		9,683,346	10,708,035	10,772,937	9,513,200	5	5	23%	Sallek	la Construction			÷	42,327	1,938,002	59	27	0	Fri 7.27.12	Wed 7.18.12	9	
	1	6.074,720	10,077,950	6,074,720	5,414,000	7	7	100%	Erickson-Hall	Complete	68	588.708	599,468	116,740	6,002,708	272	62	7	Sun 7.11.10	Mon 8.9.10	-29	
	ĺ	4,662,181	2,471,168	3,728,648	3,854,000	4	4	96%	Sellek	In Construction	15	86,526	86,526	52,741	3,596,699	144	35	0	Thu 8.11.11	Fri 9.30.11	-50	
8		750,000	757,941	826,794	638,329	12	12	100%	Folion	Complete	12	76,171	105,109	40,561	714,500	55	0	0	Tue 9.7.10	Thu 3.24.11	-198	
	Yes	4,339,327	2,500,000	3,086,097	2,736,734)	5	46%	Sollek	In Construction	11	39,608	39,608	3,956	1,188,275	69	14	2	Mon 10.31.11	Fri 12.2.11	-32	
i. Portable	No	167,179	350,000	146,859	134,688	œα	6	99%	MM	Complete - Substantial	-	(9.560)	,		90,992	7	63	0	Fri 6.24.18	Tue 8.9.11	-46	
		6,246,000	4,111,771	5,584,178	3,314,000	ī	14	160%	Seltek	Complete	33	(358,837)	127,851	65.812	2,955,363	127	29	0	Mon 8.2.10	Men 9.13.10	-42	
		4,894,000	3,329,000	3,037,592	2,625,820	S.	5	160%	Suffolk Roef	Complete - Substantial	23	(137,435)	80,147	24,418	2,488,385	141	55	v	Fri 2.4.11	Mon 5.2.11	-87	
THE STATE OF		7,477,916	9,865,900	6,443,789	5,998,000	8	7	100%	Søltek	Complete - Substantial	22	(344,543)	162,543	51,2}}	5,595,735	116	0	0	Wed 6.1.31	Wed 6.1.11	0	
-01#	₩,	880,346	350,000	725,091	\$25,000	∞	002	0% Sierr	0% Sierra Pacific West	Aworded 9/13/11	0	0	0	0	0	٥	0	0	Sat 12.17.11	Sat 12.17.11	8	
lead ES HYAC	Yes	1,552,841	1,344,657	1,580,774	1,493,800	ь	4	0%	Søltek	Awarded 9/13/11	0	0	0	0	0	0	0	0	Wed 4.25.12	Wed 4.25.12	0	
hission Bay Store	No	476,000	150,000	382,601	261,877	12	=	100%	Teves	Complete	=	(13,461)	8,805	7.734	248,416	0	0	8	Sun 7.26.09	Fri 8.21.09	-26	
	Yes	7,318,472	8,300,000	1 3	7,798,000	=	Ξ	88%	Seltek	In Construction	24	393,986	393,986	38,337	5,537,961	229	48	13	Fri 7.15.11	Thu 11.17.11	-125	
		5,464,858	4,968,077	4,065,133	3,337,000		-	96%	(ex	In Construction	93	134,904	347,553	28,556	2,241,291	356	50	2	Tue 11.30.10	Fri 9.23.11	-297	Auto & Culinary 1
згу	М	4,130,061	3,009,820		3,117,000		7	96%	Cox	In Construction	88	55,826	265,437	36,800	2,437,109	330	64	۵	Tue 11.30.10	Sun 10.23.11	-327	Contract
20.00	Yes	3,286,457	2,390,000		2,900,000	6	7	41%	Suffošk Roel	In Construction	10	93,584	186,390	12,220	1,161,823	57	55	0	Sun 2.26.12	Tue 4.3.12	-37	
Syirlands Ramp	No	160,000	47,000	202,121	137,000	20	18	100%	Team (Complete	2	(12,827)	12,833	24,340	124,173	9	-	8	Wed 2.10.10	Fri 3.26.10	-44	Contract was Re-Bid
lormal Hts Chiller	Ho	800,008	928,571	865,231	652,595	6	4	93%	J#4	In Construction	2	16,919	16,919	40,000	521,341	25	0	a	Fri 9.23.13	8ri 9.23.11	0	700000000000000000000000000000000000000
93			000,000,0		2,600,000			47%	Straight Line	In Construction	21		49,771	24,011	866,722	141	00	8	Tue 2.14.12	Sun 4.15.12	<u>6</u>	
Lome Seismic		3,784,510	77,068	2,703,464	220,000		. 1		Stroight Line	In Construction	13		21,626	6,410	224,069	33	4	₿	Tue 6.14.11	Fri 9.36.11	.94	
vigo	Yes	1	151,280	Y	272,000	<u>ب</u>	<u>~</u>		Stroight Line	In Construction	61	,	88,509	1,000	123,220	32	ω	8	Wed 8.24.11	Fri 9.16.11	-23 Mc	Matian Picture, Seismir,
- 1	1	000 100	71,950	1 460 161	264,000				Straight Line	In Construction				0	78,151	ಚ	0	0	Wed 8.24.11	Fri 9,16,11	.23 (el	Central Supply, Music Ctr
Loma Music Ctr.		1,700,107	586,564	1,000,101	1,340,600	N NEWS W	31	47%	Stroight Line	la Construction	6		14,513	37,463	505,961	134	2		Tue 2.14.12	Sun 4.15.12	-61 &	& fire Alarm 1 Contract
	₹	4,316,502	6,203,232	4,702,106	3,775,600	13	П	100%	Soltek	Complete - Substantial	49	57,552	391,147	143,905	3,677,224	275	56	10	Thu 10.7.18	Fri 12.17.10	-71	
		975,089	450,000	975,089	675,070	,	ş	23%	MA Stevens	la Construction		144	144	17,940	119,993	21	2	0	Mon 11.28.11	Wed 12.28.11	-30	
	Νσ	1,062,342	650,000	753,535	688,135	7	7	100%	MA Stevens	Complete	14	28,413	97,262	1,151	716,548	17	ш	0	Fri 10.1.10	Fri 10.29.10	-28 NO	-28 NOT A PROP S PROJECT
d CTE	Yes	5,866,116	6,000,000	5,885,519	6,354,815	6	ω	10%	Triton	In Construction						66	-	0	Fri 6.22.12	Fri 6.22.12	0	
DHS Business		1,118,352	517,734	843,093	442,950		ı	100%	Saltek	Complete	4	14,344	34,679	45,665	457,294	66	=	0	Wed 6.30.10	Thu 8.19.10	-SO	
SDHS Culinary	#	2,281,212	1,168,789	1,912,945	1,143,400	=	== I	100%	Saltek	Complete	20	74,002	96,877	43,125	1,217,402	79	<u></u>	0	Wed 6.30.10	Thu 8. 19.10	-50 gns	-50 Business, Lulinary & New
SDHS New Bldg		9,289,999	9,312,625	5,570,253	5,378,900			100%	Soltek	Complete - Substantial	45	219,748	367,550	281,698	5,448,678	280	36	0	Fri 4.1.11	Tue 7.26.11	-116	8ldg. I Centract
	No	2,552,000	858,586	2,017,652	1,550,000	1	1)	100%	St. Thomas	Complete	12	227,271	255,110	62,661	1,777,271	121	12	0	Mon 3.8.10	Thu 8.5.10	-150	
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